

# ANNUAL FINANCIAL REPORT

of the

## NORTHEAST NEBRASKA SOLID WASTE COALITION

for the fiscal years ended  
September 30, 2018  
and 2017

NORTHEAST  
NEBRASKA  
SOLID WASTE  
COALITION

ANNUAL FINANCIAL REPORT

*for the fiscal years ended  
September 30, 2018  
and 2017*

**NORTHEAST NEBRASKA  
SOLID WASTE COALITION  
ANNUAL FINANCIAL REPORT**  
*For the Fiscal Years Ended September 30, 2018 and 2017*

**TABLE OF CONTENTS**

	<u>Exhibit No.</u>	<u>Page(s)</u>
List of Principal Officials		1
FINANCIAL SECTION		
Independent Auditors' Report		2-4
Management's Discussion and Analysis		5-8
BASIC FINANCIAL STATEMENTS		
Statement of Net Position	1	9-10
Statements of Revenues, Expenses, and Changes in Net Position	2	11
Statements of Cash Flows	3	12
Schedule of Revenues, Expenditures and Changes in General Fund Balance - Budget and Actual - Budgetary Basis	4A	13
Schedule of Revenues, Expenditures and Changes in Closure/Post Closure Fund Balance – Budget and Actual - Budgetary Basis	4B	14
Notes to Financial Statements		15-22
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>		23-24
Schedule of Findings and Responses		25
Summary Schedule of Prior Audit Findings		26

# NORTHEAST NEBRASKA SOLID WASTE COALITION

List of Principal Officials  
September 30, 2018

<u>Title</u>	<u>Name</u>	<u>Representing</u>	<u>Population</u>
Chairperson	John Anderson	City of Fremont	26,397
Board member	Corey Granquist	City of Norfolk	24,210
Vice-Chairperson	Charlie Bahr	City of Columbus	22,111
Board member	Ron Pfeifer	Platte County	9,850
Board member	David Saalfeld	Dodge County	8,437
Board member	Christian Ohl	Madison County	6,720
Board member	Duane Rehak	Stanton County	4,200
Board member	Cliff Morrow	Burt County	5,415
Board member	Rob Fite	City of Madison	2,438
Board member	Melissa Vogel	City of Stanton	1,577
Board member	Greg Mockenhaupt	City of Oakland	1,244
Board member	Michael D Fleer	City of Battle Creek	1,207
Board member	Paul Cash	Village of Hooper	830
Board member	Randy Paczosa	Village of Silver Creek	362
Board member	Erik Gahner	Village of Nickerson	369
Board member	Jerry Abrahamson	Village of Inglewood	325
Board member	Dennis Wolverton	Village of Pilger	352
Board member	Eugene Drozd	Village of Duncan	351
Board member	DeWayne Rohlf	Village of Meadow Grove	301
Board member	Joshua Koepke	Village of Hoskins	285
Board member	Dan Dallman	Village of Uehling	230
Board member	Vacant	Village of Craig	199
Board member	Todd Groteluschen	Village of Creston	203
Board member	Vacant	Village of Winslow	103
Board member	Gary Svitak	Maple Creek Precinct	
Treasurer	Randy Gates		
Secretary	Beth Deck		
		Total	<u>117,716</u>



## INDEPENDENT AUDITOR’S REPORT

Honorable Members  
of the Board of Directors  
Northeast Nebraska Solid Waste Coalition

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the Northeast Nebraska Solid Waste Coalition (the Coalition), as of and for the year ended September 30, 2018, and the related notes to the financial statements, which comprise the Coalition’s basic financial statements as listed in the table of contents.

### **Management’s Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor’s Responsibility**

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor’s judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity’s preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity’s internal control. Accordingly, we express no such opinion.

An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as, evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Coalition, as of September 30, 2018, and the respective changes in financial position, and, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 5 - 8 and 13 - 14 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Other Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Coalition's basic financial statements. The list of principal officials is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The list of principal officials has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated March 25, 2019, on our consideration of the Coalition's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Coalition's internal control over financial reporting and compliance.

### **Report on Summarized Comparative Information**

We have previously audited the Coalition's 2017 financial statements, and we expressed an unmodified audit opinion on those audited financial statements in our report dated February 12, 2018. In our opinion, the summarized comparative information presented herein as of and for the year ended September 30, 2017, is consistent, in all material respects, with the audited financial statements from which it has been derived

*Hayes & Associates, L.L.C.*

Hayes & Associates, L.L.C.  
Omaha, Nebraska  
March 25, 2019

## MANAGEMENT'S DISCUSSION AND ANALYSIS

This discussion of the Northeast Nebraska Solid Waste Coalition's financial performance provides an overview of the Coalition's financial activities for the fiscal year ending September 30, 2018. We encourage readers to consider this information in conjunction with the Coalition's financial statements which follow.

### FINANCIAL OPERATIONS SUMMARY

With revenues of \$2,364,435 and expenses of \$2,314,970, the Coalition's net position increased \$49,465 in fiscal year 2018 going from \$8,643,932 to \$8,693,397. Unrestricted net position increased \$381,919 and investment in capital assets decreased \$332,454.

### USING THIS ANNUAL REPORT

The Northeast Nebraska Solid Waste Coalition is a special purpose government presented as a single enterprise fund and presents its financial statements using the economic resources measurement focus and accrual basis of accounting which is the same measurement focus and basis of accounting employed by private sector business enterprises. This discussion and analysis is intended to serve as an introduction to the Coalition's basic financial statements. The annual report consists of a series of financial statements and other information as follows:

Management Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the Coalition's financial activities.

The Statement of Net Position presents information on the Coalition's assets and liabilities, with the difference between them reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Coalition is improving or deteriorating.

The Statement of Revenues, Expenses, and Changes in Net Position is the basic statement of activities for proprietary funds. This statement presents information on the Coalition's operating revenues and expenses, non-operating revenues and expenses and whether the Coalition's financial position has improved or deteriorated as a result of the year's activities.

The Statement of Cash Flows presents the change in the Coalition's cash and cash equivalents during the year. This information can assist the user of the report in determining how the Coalition financed its activities and how it met its cash requirements.

The Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.



## FINANCIAL ANALYSIS

### *Statement of Net Position*

As noted earlier, net position may serve over time as a useful indicator of the Coalition's financial position. The Coalition's net position for fiscal year 2018 totaled \$8,693,397. This compares to \$8,643,932 for fiscal year 2017. A summary of the Coalition's net position is presented below.

	September 30		Increase (Decrease)	% change
	<u>2018</u>	<u>2017</u>		
Current assets	\$ 4,512,207	\$ 3,419,537	\$ 1,092,670	32.0%
Restricted assets	8,574,811	8,529,541	45,270	0.5%
Net property, buildings, and equipment	<u>5,456,471</u>	<u>5,788,925</u>	<u>(332,454)</u>	(5.7%)
Total assets	<u>18,543,489</u>	<u>17,738,003</u>	<u>805,486</u>	4.5%
Current liabilities	215,342	124,393	90,949	73.1%
Noncurrent liabilities	<u>9,634,750</u>	<u>8,969,678</u>	<u>665,072</u>	7.4%
Total liabilities	<u>9,850,092</u>	<u>9,094,071</u>	<u>756,021</u>	8.3%
Investment in capital assets	5,456,471	5,788,925	(332,454)	(5.7%)
Unrestricted net position	<u>3,236,926</u>	<u>2,855,007</u>	<u>381,919</u>	13.4%
Total net position	<u>\$ 8,693,397</u>	<u>\$ 8,643,932</u>	<u>\$ 49,465</u>	0.6%

The increase in current assets of \$1,092,670 is primarily due to an increase in cash. Cash went from approximately \$3.11 million at the end of last year to \$4.25 million this year. This \$1.14 million increase in cash is a result of cash provided from operations.

Net property, buildings, and equipment decreased \$332,454 due to normal depreciation of assets. No capital assets were purchased or retired during the current year. Depreciation in the current year was \$332,454, resulting in the 5.7% decrease in net property, buildings, and equipment.

Current liabilities increased \$90,949 primarily due to an increase in accounts payable. At the end of the current year there were two months of disposal fees in accounts payable compared to only one month in the prior year. Noncurrent liabilities consists of accrued closure/postclosure costs, which increased 665,072 or 7.4% in the current year, due to current year use of the landfill and an increase in estimated costs as a result of inflation.

Investment in capital assets decreased \$332,454 or 5.7% due to depreciation on capital assets. Unrestricted net position increased \$381,919 going from \$2,855,007 last year to \$3,236,926 this year due to normal operations of the Coalition.

### *Statement of Revenues, Expenses and Changes in Net Position*

Operating revenues consist of tipping fees for disposal of waste at the Coalition's landfill in Stanton County. Coalition waste is primarily received from transfer stations of member communities. The Coalition's tipping fee remained at \$24 per ton in the current year. Tonnage increased 3,173 tons in the current year going from 104,118 tons to 107,291 tons, which

increased user charges \$76,616 or 3.1% in the current year. The increase in tonnage is due to storm clean up in several areas during the current year.

The Coalition hired Waste Connections to perform day-to-day landfill operations. Payments to Waste Connections are included in disposal fees. The scale operators at the landfill are Coalition employees. Payroll and related taxes and benefits on the operating statement are for wages and fringe benefits paid to these two employees. The utilization of capital assets is reflected in the financial statements as depreciation which allocates the cost of an asset over its expected useful life. Nonoperating revenue consists of interest income, insurance proceeds, and any increase in the fair value of investments. Nonoperating expense is any decrease in fair value of investments. A summary of revenue, expenses and changes in net position for the fiscal years ended 2018 and 2017 follows:

	September 30		Increase (Decrease)	% change
	2018	2017		
Operating revenues:				
User charges	\$ 2,577,181	\$ 2,500,565	\$ 76,616	3.1%
Total operating revenues	<u>2,577,181</u>	<u>2,500,565</u>	<u>76,616</u>	3.1%
Operating expenses:				
Payroll and related taxes and benefits	84,412	82,087	2,325	2.8%
Disposal fees	1,044,643	1,027,496	17,147	1.7%
Repairs and maintenance	3,239	6,686	(3,447)	(51.6%)
General and administration	185,150	193,693	(8,543)	(4.4%)
Closure/postclosure costs	665,072	590,681	74,391	12.6%
Depreciation and amortization	<u>332,454</u>	<u>324,550</u>	<u>7,904</u>	2.4%
Total operating expenses	<u>2,314,970</u>	<u>2,225,193</u>	<u>89,777</u>	4.0%
Operating income (loss)	<u>262,211</u>	<u>275,372</u>	<u>(13,161)</u>	(4.8%)
Nonoperating revenue (expense):				
Net increase (decrease) in the fair value of investments	(562,228)	(793,377)	231,149	(29.1%)
Interest income	349,482	296,576	52,906	17.8%
Insurance proceeds	<u>-</u>	<u>14,379</u>	<u>(14,379)</u>	100.0%
Total nonoperating revenue (expense)	<u>(212,746)</u>	<u>(482,422)</u>	<u>269,676</u>	(55.9%)
Change in net position	49,465	(207,050)	256,515	(123.9%)
Net position, beginning of year	<u>8,643,932</u>	<u>8,850,982</u>	<u>(207,050)</u>	(2.3%)
Net position, end of year	<u>\$ 8,693,397</u>	<u>\$ 8,643,932</u>	<u>\$ 49,465</u>	0.6%

Disposal fees increased from \$1,027,496 in the prior year to \$1,044,643, an increase of \$17,147, due to an increase in tonnage. Closure/postclosure costs increased \$74,391 or 12.6% going from \$590,681 last year to \$665,072 this year due to current year use of the landfill and an increase in estimated costs as a result of inflation.

Net decrease in fair value of investments was \$562,228 this year compared \$793,377 last year. These decreases were driven by increases in interest rates on long-term treasuries which increased both years, but less in the current year. Interest income increased \$52,906 or 17.8% due to rising interest rates.

## CAPITAL ASSETS

On September 30, 2018, the Coalition had approximately \$5.5 million invested in capital assets, net of accumulated depreciation of approximately \$6.5 million. Most of the Coalition's assets consist of landfill cells. The Coalition owns 160 acres of land on which the landfill is sited with land and related costs totaling approximately \$1.2 million. The Coalition also has a maintenance building and scale house totaling approximately \$465,000. Depreciation charges for the year were \$332,454. See Note 6 in the financial statements for more information on the Coalition's capital assets.

## CONTACTING THE COALITION'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, customers, creditors, and members with a general overview of the Coalition's finances and to demonstrate the Coalition's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Coalition's Finance Department at (402) 844-2000.

**NORTHEAST NEBRASKA SOLID WASTE COALITION**  
**STATEMENT OF NET POSITION**  
*September 30, 2018 and 2017*

ASSETS	<u>2018</u>	<u>2017</u>
Current assets:		
Cash and cash equivalents	\$ 4,251,937	\$ 3,106,660
Receivables:		
Accounts	232,788	295,529
Interest	<u>27,482</u>	<u>17,348</u>
Total current assets	<u>4,512,207</u>	<u>3,419,537</u>
Restricted Assets:		
Cash and investments held for closure/postclosure costs	<u>8,574,811</u>	<u>8,529,541</u>
Total restricted assets	<u>8,574,811</u>	<u>8,529,541</u>
Property, Buildings, and Equipment:		
Land	1,218,051	1,218,051
Buildings and improvements	10,759,492	10,759,492
Equipment	<u>26,154</u>	<u>26,154</u>
Total property, buildings, and equipment	12,003,697	12,003,697
Less accumulated depreciation	<u>6,547,226</u>	<u>6,214,772</u>
Total property, buildings, and equipment net of accumulated depreciation	<u>5,456,471</u>	<u>5,788,925</u>
Total assets	<u>\$ 18,543,489</u>	<u>\$ 17,738,003</u>

The accompanying notes are an integral part of the financial statements.

**NORTHEAST NEBRASKA SOLID WASTE COALITION**

## STATEMENT OF NET POSITION-CONTINUED

*September 30, 2018 and 2017*

LIABILITIES AND NET POSITION	2018	2017
Current liabilities:		
Accounts and contracts payable	\$ 206,204	\$ 116,074
Payroll liabilities	9,138	8,319
Total current liabilities	<u>215,342</u>	<u>124,393</u>
Noncurrent liabilities (Net of current portion):		
Accrued closure/postclosure costs (payable from restricted assets)	<u>9,634,750</u>	<u>8,969,678</u>
Total noncurrent liabilities	<u>9,634,750</u>	<u>8,969,678</u>
Total liabilities	<u>9,850,092</u>	<u>9,094,071</u>
Net position:		
Net investment in capital assets	5,456,471	5,788,925
Unrestricted	<u>3,236,926</u>	<u>2,855,007</u>
Total net position	<u>8,693,397</u>	<u>8,643,932</u>
Total liabilities and net position	<u>\$ 18,543,489</u>	<u>\$ 17,738,003</u>

The accompanying notes are an integral part of the financial statements.

**NORTHEAST NEBRASKA SOLID WASTE COALITION**STATEMENTS OF REVENUES, EXPENSES AND  
CHANGES IN NET POSITION*for fiscal years ended September 30, 2018 and 2017*

	<u>2018</u>	<u>2017</u>
Operating revenues:		
User charges	\$ 2,577,181	\$ 2,500,565
Total operating revenues	<u>2,577,181</u>	<u>2,500,565</u>
Operating expenses:		
Payroll and related taxes and benefits	84,412	82,087
Disposal fees	1,044,643	1,027,496
Repairs and maintenance	3,239	6,686
General and administration	185,150	193,693
Closure/postclosure costs	665,072	590,681
Depreciation and amortization	<u>332,454</u>	<u>324,550</u>
Total operating expenses	<u>2,314,970</u>	<u>2,225,193</u>
Operating Income	<u>262,211</u>	<u>275,372</u>
Nonoperating revenue (expense):		
Net increase (decrease) in the fair value of investments	(562,228)	(793,377)
Interest income	349,482	296,576
Insurance proceeds	-	14,379
Total nonoperating revenue (expense)	<u>(212,746)</u>	<u>(482,422)</u>
Change in net position	49,465	(207,050)
Net position, beginning of year	<u>8,643,932</u>	<u>8,850,982</u>
Net position, end of year	<u>\$ 8,693,397</u>	<u>\$ 8,643,932</u>

The accompanying notes are an integral part of the financial statements.

**NORTHEAST NEBRASKA SOLID WASTE COALITION**  
**STATEMENTS OF CASH FLOWS**  
*for the fiscal years ended September 30, 2018 and 2017*

	2018	2017
Cash flows from operating activities:		
Cash received from customers	\$ 2,625,542	\$ 2,446,338
Cash paid to suppliers for goods and services	(1,142,902)	(1,243,150)
Cash paid to employees for services	(83,593)	(80,391)
Net cash provided by operating activities	1,399,047	1,122,797
Cash flows for capital and related financing activities:		
Acquisition and construction of capital assets	-	(250,131)
Net cash (used for) capital and related financing activities	-	(250,131)
Cash flows from investing activities		
Restricted investment purchased	(350,303)	(302,775)
Insurance proceeds	14,379	-
Interest received	82,494	60,201
Net cash (used for) investing activities	(253,430)	(242,574)
Net increase in cash and cash equivalents	1,145,618	630,092
Cash and cash equivalents - beginning of year	3,130,333	2,500,241
Cash and cash equivalents - end of year	4,275,951	3,130,333
Reconciliation of operating income to net cash provided by operating activities:		
Operating income	262,211	275,372
Adjustments to reconcile operating income to net cash provided by operating activities:		
Depreciation and amortization	332,454	324,550
Closure/postclosure costs	665,072	590,681
Changes in assets and liabilities		
(Increase) decrease accounts receivable	48,361	(54,227)
(Increase) decrease prepaid insurance	-	500
Increase (decrease) accounts payable	90,130	(15,775)
Increase (decrease) payroll liabilities	819	1,696
Total Adjustments	1,136,836	847,425
Net cash provided by operating activities	1,399,047	1,122,797
Supplemental Schedule of Noncash Investing, Capital and Financing Activities		
Net increase (decrease) in the fair value of investments	(562,228)	(793,377)
Total noncash investing, capital and financing activities	(562,228)	(793,377)
Reconciliation of cash and cash equivalents to the statement of net position:		
Cash & cash equivalents	4,251,937	3,106,660
Cash held for closure/post closure costs	24,014	23,673
	\$ 4,275,951	\$ 3,130,333

The accompanying notes are an integral part of the financial statements.

**NORTHEAST NEBRASKA SOLID WASTE COALITION**

SCHEDULE OF REVENUES, EXPENDITURES AND  
 CHANGES IN GENERAL FUND BALANCE -  
 BUDGET AND ACTUAL - BUDGETARY BASIS  
*for the Fiscal Year Ended September 30, 2018*

	<u>Budget</u>	<u>Actual</u>	Variance Positive (Negative)
Revenues:			
Interest income	\$ 21,000	\$ 35,950	\$ 14,950
User charges	<u>2,637,434</u>	<u>2,625,543</u>	<u>(11,891)</u>
Total revenues	2,658,434	2,661,493	3,059
Expenditures:			
Payroll and related taxes and benefits	88,074	83,593	4,481
Disposal fees	1,067,322	954,568	112,754
Repairs and maintenance	16,850	2,122	14,728
Operating supplies	1,970	1,538	432
General and administration	<u>232,612</u>	<u>184,675</u>	<u>47,937</u>
Total expenditures	<u>1,406,828</u>	<u>1,226,496</u>	<u>180,332</u>
Excess (deficiency) of revenues over expenditures	<u>1,251,606</u>	<u>1,434,997</u>	<u>183,391</u>
Other financial sources (uses):			
Insurance proceeds	-	14,379	14,379
Intrafund operating transfer out	<u>(267,500)</u>	<u>(304,100)</u>	<u>(36,600)</u>
Total other financial sources (uses)	<u>(267,500)</u>	<u>(289,721)</u>	<u>(22,221)</u>
Excess (deficiency) of revenues over expenditures and other financial uses	984,106	1,145,276	161,170
Fund balance - budgetary basis:			
Beginning of year	<u>3,146,702</u>	<u>3,106,661</u>	<u>(40,041)</u>
End of year	<u>\$ 4,130,808</u>	<u>\$ 4,251,937</u>	<u>\$ 121,129</u>

The accompanying notes are an integral part of the financial statements.



**NORTHEAST NEBRASKA SOLID WASTE COALITION**  
 SCHEDULE OF REVENUES, EXPENDITURES AND  
 CHANGES IN CLOSURE/POST CLOSURE FUND BALANCE -  
 BUDGET AND ACTUAL - BUDGETARY BASIS  
*for the Fiscal Year Ended September 30, 2018*

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	Budget	Actual	Variance Positive (Negative)
Revenues:			
Interest income	\$ 294,200	\$ 322,405	\$ 28,205
Other financial sources:			
Intrafund operating transfer in	267,500	304,100	36,600
Excess of revenues and other sources over expenditures	561,700	626,505	64,805
Fund balance - budgetary basis:			
Beginning of year	7,145,109	7,143,737	(1,372)
End of year	\$ 7,706,809	\$ 7,770,242	\$ 63,433

The accompanying notes are an integral part of the financial statements.

**NORTHEAST NEBRASKA  
SOLID WASTE COALITION  
NOTES TO FINANCIAL STATEMENTS**  
*For the fiscal years ended September 30, 2018 and 2017*

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**1. Summary of Significant Accounting Policies:**

The following is a summary of significant accounting policies followed in the preparation of these financial statements.

**A. Reporting Entity and Nature of Operations:**

The Northeast Nebraska Solid Waste Coalition (the Coalition) is a joint venture composed of twenty-four cities and counties in Northeast Nebraska formed pursuant to the Nebraska Interlocal Cooperation Act for the purpose of providing solid waste management to their respective entities by the means of creating, building, and operating a solid waste disposal facility, more commonly referred to as a landfill. The Coalition's Board is composed of a member from each of the participating cities and counties. None of the participating entities have an equity interest in the Coalition. The Coalition commenced operations October 30, 1995.

**B. Basis of Accounting:**

The Coalition's financial statements are prepared using a flow of economic resources measurement focus. With this measurement focus all assets and all liabilities associated with the operation of the Coalition are included on the statement of net position. The statements of revenues, expenses and changes in net position presents increases (e.g. revenues) and decreases (e.g. expenses) in net position. Operating revenues are revenues derived during the normal course of providing solid waste management. The primary example of operating revenues is user charges. Non-operating revenues are all revenues that do not meet the definition of operating revenues. Non-operating revenues include investment income and gain on disposal of capital assets.

The Coalition uses the accrual basis of accounting wherein revenues are recognized when earned and expenses when incurred. Capital assets are depreciated on a straight-line basis over estimated useful lives ranging from 2 - 30 years on buildings and improvements and 5 - 25 years on equipment. The Coalition's financial statements are prepared in accordance with U.S. generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations).

**C. Budgets/Budgetary Accounting:**

With the passage of LB 1207 in the 1994 Legislative session, joint entities such as the Northeast Nebraska Solid Waste Coalition created to fulfill the purpose of Integrated Solid Waste Management Act pursuant to the Interlocal Cooperation

**NORTHEAST NEBRASKA  
SOLID WASTE COALITION  
NOTES TO FINANCIAL STATEMENTS**  
*For the fiscal years ended September 30, 2018 and 2017*

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**1. Summary of Significant Accounting Policies (Continued):**

Act, were required to comply with the Municipal Proprietary Function Act for purposes of budgetary accounting. At the December 6, 2017 Coalition meeting, following a public hearing, the Coalition Board adopted the budget for the fiscal year ending September 30, 2018. Prior to this, public hearings on the budget were also held in Columbus, Norfolk, and Fremont. This budget was prepared by Coalition staff and submitted to the Coalition Board for their approval. The Municipal Proprietary Function Act requires that if estimated expenditures exceed budgeted expenditures the Board must adopt a proprietary function reconciliation statement within 90 days after year end which reflects any difference between the adopted budget statement and the actual expenditures for the fiscal year.

The Coalition's budget is adopted and stated on a cash basis. For budget purposes both cash and cash equivalents along with restricted cash and investments (net of unamortized discount) are considered cash. The Budgetary Comparison Statement is prepared on this budgetary basis, which is not in accordance with U.S. generally accepted accounting principles.

**D. Statements of Cash Flows:**

The Coalition's cash and cash equivalents (which includes restricted cash) consists of demand deposit accounts and any certificates of deposit or U.S. Treasury obligations with original maturities of one year or less which are considered cash equivalents for purposes of the Statement of Cash Flows.

**E. Investments:**

The Coalition uses the following methods in determining the reported amounts:

<u>Type</u>	<u>Method</u>
Certificates of Deposit	Cost
U.S Treasury Obligations:	
Held for Closure/Postclosure Care	Fair Value
Held for Operating	Cost, which approximates Fair Value

**F. Recent Accounting Pronouncements:**

**Adoption of New Accounting Pronouncements**

During the year, the Coalition adopted Statement No. 75 *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. This Statement improves accounting and financial reporting for postemployment

**NORTHEAST NEBRASKA  
SOLID WASTE COALITION  
NOTES TO FINANCIAL STATEMENTS**  
*For the fiscal years ended September 30, 2018 and 2017*

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**1. Summary of Significant Accounting Policies (Continued):**

benefits other than pensions. The Coalition adopted GASB Statement No. 81 *Irrevocable Split-Interest Agreements*. This Statement improves accounting and financial reporting for irrevocable split-interest agreements by providing recognition and measurement guidance for situations in which a government is a beneficiary of the agreement. The Coalition adopted GASB Statement No. 85 *Omnibus 2017*. The objective of this Statement is to address practice issues that have been identified during implementation and application of certain GASB Statements, such as blending component units, goodwill, fair value measurement and application, and postemployment benefits. The Coalition adopted GASB Statement No. 86 *Certain Debt Extinguishment Issues*. The primary objective of this Statement is to improve consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources are placed in an irrevocable trust for the purpose of extinguishing debt. The adoption of these standards did not have a significant impact on the financial statements.

**New Accounting Pronouncements Not Adopted**

In November 2016, GASB issued Statement No. 83 *Certain Asset Retirement Obligations*. This Statement addresses accounting and financial reporting for certain asset retirement obligations. A government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability based on the guidance in this Statement. In April 2018, GASB issued Statement No. 88 *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements*. This Statement improves information that is disclosed in notes to governmental financial statements related to debt, including direct borrowings and direct placements and it clarifies which liabilities should be included when disclosing information related to debt. These Statements are effective for the Coalition's year ending September 30, 2019.

**2. Budget and Budgetary Control:**

The annual appropriated budget adopted by the Coalition is prepared on a cash basis and, therefore, the budgetary basis differs from that used to present the financial statements in accordance with U.S. generally accepted accounting principles (GAAP). Such differences and their effect on operations are summarized as follows:

**NORTHEAST NEBRASKA  
SOLID WASTE COALITION  
NOTES TO FINANCIAL STATEMENTS**  
*For the fiscal years ended September 30, 2018 and 2017*

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**2. Budget and Budgetary Control (Continued):**

Excess (deficiency) of revenues and other financial sources over expenditures, and other financial uses on a budgetary basis:	
General Fund	\$ 1,145,276
Closure/Post Closure Fund	626,505
	1,771,781
Basis differences:	
To adjust revenues from recognition on a cash basis	(633,842)
To adjust total expenditures from recognition on a cash basis	(1,088,474)
	\$ 49,465

**3. Cash and Cash Equivalents:**

On September 30, 2018 and 2017, the Coalition's cash consisted of fully insured and collateralized checking accounts and certificates of deposit. The Coalition's policy is to maintain all cash and equivalents either in fully insured and/or collateralized checking accounts, certificates of deposit and short-term U.S. Treasury obligations maturing in approximately one year or less. On September 30, 2018 and 2017, and throughout such years, the Coalition's bank deposits were entirely covered by Federal Deposit Insurance or by collateral held in joint custody in the Coalition's name at a third party bank (a Federal Reserve Bank) acting as the Coalition's agent. The Coalition's agent, in the Coalition's name, held U.S. Treasury obligations.

**4. Deposit and Investments:**

The Coalition's deposits at September 30, 2018 were fully insured and collateralized checking accounts and certificates of deposit. The Coalition's primary account had a balance at September 30, 2018 of \$2,370,144. At year end, the Coalition held a certificate of deposit of \$1,000,000 and a U.S. Treasury Note with an amortized cost of \$999,093. The Coalition also has an account held by the Coalition to finance closure/post closure care. At September 30, 2018 the balance in this bank account was \$24,014.

Investments held for closure/postclosure care are shown at fair value. Investments held for closure/post closure care consisted of zero coupon U.S. Treasury obligations (Strips), maturing August 15, 2019, February 15, 2020, November 15, 2026, August 15, 2028, November 15, 2034, November 15, 2036, May 15, 2040, May 15, 2041, November 15, 2042, November 15, 2043, May 15, 2044, August 15, 2044, November 15, 2044, and November 15, 2046. Inflation Indexed Treasury Notes maturing April 15, 2028 and a U.S. Treasury Note maturing August 15, 2028. At September 30, 2018 the Coalition had the following investments:

**NORTHEAST NEBRASKA  
SOLID WASTE COALITION  
NOTES TO FINANCIAL STATEMENTS**  
*For the fiscal years ended September 30, 2018 and 2017*

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**4. Deposit and Investments (Continued):**

<u>US Treasury Obligations:</u>	<u>Maturity</u>	<u>Fair Value</u>
Inflation Indexed Notes	4/15/2028	\$740,321
Inflation Indexed Notes	4/15/2028	\$481,305
Strips	2/15/2020	\$554,949
Strips	8/15/2019	\$630,833
Strips	11/15/2026	\$362,905
Strips	8/15/2028	\$521,111
Strips	11/15/2034	\$319,550
Strips	11/15/2036	\$371,177
Strips	5/15/2040	\$1,441,862
Strips	5/15/2041	\$250,067
Strips	11/15/2042	\$228,123
Strips	11/15/2043	\$258,963
Strips	5/15/2044	\$778,985
Strips	8/15/2044	\$281,821
Strips	11/15/2044	\$427,495
Strips	11/15/2046	\$304,353
Strips	11/15/2046	\$335,034
Notes	8/15/2028	\$261,943

*Interest Rate Risk:* The Coalition's investment policy for operating funds is limited to Direct U.S. Treasury obligations or certificates of deposit with a maturity of 1 year or less. The investment policy for Debt Service funds is direct U.S. Treasury obligations with a maturity of 5 years or less. The investment policy for Closure/Post Closure Funds is direct U.S. Treasury obligations with investments maturing on or before needed for closure and post closure care.

*Credit Risk:* Coalition's investments at September 30, 2018 consisted entirely of U.S. Treasury obligations rated AAA.

*Concentration of Credit Risk:* The Coalition's investment policy places no limits on the amounts that may be invested in any one issuer.

**NORTHEAST NEBRASKA  
SOLID WASTE COALITION  
NOTES TO FINANCIAL STATEMENTS**  
*For the fiscal years ended September 30, 2018 and 2017*

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**4. Deposit and Investments (Continued):**

<i>Reconciliation to the financial statements:</i>	<b>Carrying Amount <u>Sept 30, 2018</u></b>	<b>Carrying Amount <u>Sept 30, 2017</u></b>
Investments	\$ 8,550,797	\$8,505,868
Demand deposits	2,276,858	3,130,333
Certificates of deposits	1,000,000	-
U.S Treasury obligation held for operating	<u>999,093</u>	<u>-</u>
	<u>12,826,748</u>	<u>11,636,201</u>
Cash and cash equivalents	4,251,937	3,106,660
Cash and investments held for closure/post closure costs	<u>8,574,811</u>	<u>8,529,541</u>
	<u>\$12,826,748</u>	<u>\$11,636,201</u>

**5. Closure and Postclosure Care Cost:**

State and federal laws and regulations require the Coalition to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after final closure. Although closure and postclosure care costs will be paid only near or after the date of closure, the Coalition reports a portion of these closure and postclosure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date. The \$9,634,750 and \$8,969,678 reported as landfill closure and postclosure care liability at September 30, 2018 and 2017, respectively, represents the cumulative amount reported to date based on the use of 47.4% and 44.9% respectively, of the estimated capacity of the landfill.

These amounts are based on what it would cost to perform all closure and postclosure care in 2018 and 2017. The Coalition expects to close the landfill in a single phase. The estimated remaining landfill life is 22 years. Actual cost could change significantly due to inflation, changes in technology, or changes in regulations. The Coalition will recognize the remaining amount of the total estimated cost of closure and post closure care of \$20.3 million as the remaining estimated capacity is filled.

The Coalition is required by state and federal laws and regulations to make annual contributions to an account held by the Coalition to finance closure and postclosure care. The Coalition is in compliance with these requirements and, at September 30, 2018 and 2017, cash and investments of \$7,770,242 and \$7,143,737, respectively, (\$8,574,811 and \$8,529,541 fair value, respectively) are held for these purposes. These are reported as restricted assets on the balance sheet. The Coalition expects that future inflation costs will be paid from interest earnings on these annual contributions. However, if interest earnings are inadequate or additional postclosure care requirements are determined (due to changes in technology or applicable laws or regulations, for example), these costs may need to be covered by charges to future landfill users or from future tax revenue.

**NORTHEAST NEBRASKA  
SOLID WASTE COALITION  
NOTES TO FINANCIAL STATEMENTS**  
*For the fiscal years ended September 30, 2018 and 2017*

**6. Capital Assets**

Capital asset activity for the years ended September 30, 2018 and 2017 was as follows:

	Balance October 1, 2017	Additions	Deletions	Balance September 30, 2018
Capital assets, not being depreciated:				
Land	\$ 1,218,051	\$ -	\$ -	\$ 1,218,051
Total capital assets, not being depreciated	<u>1,218,051</u>	<u>-</u>	<u>-</u>	<u>1,218,051</u>
Capital assets, being depreciated:				
Buildings & land improvements	10,759,492	-	-	10,759,492
Equipment	26,154	-	-	26,154
Total capital assets, being depreciated	<u>10,785,646</u>	<u>-</u>	<u>-</u>	<u>10,785,646</u>
Less accumulated depreciation for:				
Buildings & land improvements	6,197,911	331,574	-	6,529,485
Equipment	16,861	880	-	17,741
Total accumulated depreciation	<u>6,214,772</u>	<u>332,454</u>	<u>-</u>	<u>6,547,226</u>
Total capital assets, being depreciated, net	<u>4,570,874</u>	<u>(332,454)</u>	<u>-</u>	<u>4,238,420</u>
Capital assets, net	<u>\$ 5,788,925</u>	<u>\$ (332,454)</u>	<u>\$ -</u>	<u>\$ 5,456,471</u>
	Balance October 1, 2016	Additions	Deletions	Balance September 30, 2017
Capital assets, not being depreciated:				
Land	\$ 1,218,051	\$ -	\$ -	\$ 1,218,051
Construction in Progress	2,442,466	28,663	(2,471,129)	-
Total capital assets, not being depreciated	<u>3,660,517</u>	<u>28,663</u>	<u>(2,471,129)</u>	<u>1,218,051</u>
Capital assets, being depreciated:				
Buildings & land improvements	8,288,363	2,471,129	-	10,759,492
Equipment	26,154	-	-	26,154
Total capital assets, being depreciated	<u>8,314,517</u>	<u>2,471,129</u>	<u>-</u>	<u>10,785,646</u>
Less accumulated depreciation for:				
Buildings & land improvements	5,874,241	323,670	-	6,197,911
Equipment	15,981	880	-	16,861
Total accumulated depreciation	<u>5,890,222</u>	<u>324,550</u>	<u>-</u>	<u>6,214,772</u>
Total capital assets, being depreciated, net	<u>2,424,295</u>	<u>2,146,579</u>	<u>-</u>	<u>4,570,874</u>
Capital assets, net	<u>\$ 6,084,812</u>	<u>\$ 2,175,242</u>	<u>\$ (2,471,129)</u>	<u>\$ 5,788,925</u>



**NORTHEAST NEBRASKA  
SOLID WASTE COALITION  
NOTES TO FINANCIAL STATEMENTS**  
*For the fiscal years ended September 30, 2018 and 2017*

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**7. Risk Management:**

The Coalition is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. The Coalition's general liability policy is a three million dollar aggregate, two million dollar per occurrence policy. The policy period is October 1, 2017 to September 30, 2018. Settled claims have not exceeded coverage in any of the past three years.

**8. Pension Plan:**

The Coalition provides a defined contribution Simplified Employee Pension plan. The plan established under Section 408(k) of the Internal Revenue Code, is for all employees age 18 or older. The amount contributed by the Coalition for the benefit of its employees is 7% of their salaries. Participants are always fully vested. Pension expense for the years ended September 30, 2018 and 2017 totaled \$4,054 and \$3,905, respectively.

**9. Related Party Transactions:**

The Coalition receives substantially all of its waste from member cities and counties, providing the majority of the Coalition's user fee revenue. As of September 30, 2018, \$195,157 of accounts receivable were from member cities and counties. The City of Norfolk, a member of the Coalition, provides administrative services for the Coalition. During the year \$40,013 was paid to the City of Norfolk for these services. Also, the Coalition reimbursed the City of Norfolk \$13,621 for Coalition expenses paid by the city and \$3,985 was due to the City of Norfolk at September 30, 2018.



INDEPENDENT AUDITOR’S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Honorable Members  
of the Board of Directors  
Northeast Nebraska Solid Waste Coalition

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Northeast Nebraska Solid Waste Coalition (the Coalition), as of and for the year ended September 30, 2018, and the related notes to the financial statements, which comprise the Coalition’s basic financial statements, and have issued our report thereon dated March 25, 2019.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Coalition’s internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness the Coalition’s internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Coalition’s internal control over financial reporting.

*A deficiency in internal control over financial reporting* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity’s financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control over financial reporting that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Coalition’s financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity’s internal control over financial reporting or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity’s internal control over financial reporting and compliance. Accordingly, this communication is not suitable for any other purpose.

*Hayes & Associates, L.L.C.*

Hayes & Associates, L.L.C.  
Omaha, Nebraska  
March 25, 2019

Northeast Nebraska Solid Waste Coalition  
SCHEDULE OF FINDINGS AND RESPONSES  
For the year ended September 30, 2018

I. FINDINGS—FINANCIAL STATEMENTS

**None reported.**

Northeast Nebraska Solid Waste Coalition  
SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS  
For the year ended September 30, 2018

I. FINDINGS—FINANCIAL STATEMENTS

**None reported.**